



**Hillsborough  
County** Florida

**Hillsborough County  
Annual Action Plan  
Program Year 2021-2022  
(October 1, 2021 – September 30, 2022)**

**PREPARED BY**



## Annual Action Plan

### Expected Resources

#### AP-15 Expected Resources – 91.220(c)(1,2)

##### Introduction

The table below describes the HUD entitlement allocations that will be available to Hillsborough County during program years 2021 – 2025 to address the priority needs, goals, and objectives identified in the Consolidated Plan. During the five years covered by this Plan, the County expects to receive approximately \$10,987,125 annually based on the funding levels for PY 2021. The estimated annual allocation is \$7,503,213 in CDBG funding, \$2,862,499 in HOME funding, and \$621,413 in ESG funding. The PY 2021 budget also includes projected program income of \$30,000 under the CDBG program and \$150,000 under the HOME program for a total allocation of \$11,167,125.

Hillsborough County also anticipates receiving a one-time allocation of HOME – American Rescue Plan (HOME-ARP) funding during PY 2021 of \$10,374,531. The County also anticipates generating \$150,000 in HOME ARP funding in PY 2021. The HOME-ARP funds will be used to address the housing and service needs of the County’s most vulnerable population such as persons experiencing homelessness or at-risk of homelessness.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of Con Plan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public-federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	\$7,503,213	\$30,000	\$0	\$7,533,213	\$30,132,852	The CDBG Entitlement program provides annual grants to develop viable urban communities by providing decent housing and a suitable living environment, and by expanding economic opportunities, principally for low- and moderate-income persons. The annual allocation and any program income or prior year resources will be allocated to eligible CDBG eligible activities per 24 CFR 570.200-570.207.

HOME	public-federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	\$2,862,499	\$150,000	\$0	\$3,012,499	\$12,049,996	HOME program funds will be used exclusively to create affordable housing for low-income households with income below 80% of AMI.
ESG	public-federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	\$621,413	\$0	\$0	\$621,413	\$2,485,652	The ESG Program is a program that provides resources to address homelessness. All ESG-funded projects will provide housing and supportive services to individuals and families who are experiencing or at-risk of homelessness.
HOME-ARP	public-federal	Production and Preservation of AH and Supportive Services	\$10,374,531	\$150,000	\$0	\$10,524,531		Production and Preservation of AH and Supportive Services

**Table 53 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

CDBG funds leverage private, local, and state funds to complete activities that exceed the amount of CDBG funds available to a subrecipient or non-profit agency. While CDBG does not require match, subrecipients and non-profits will utilize other funding sources when bid proposals or the cost to provide the service exceed budgeted amounts.

The HOME program match requirements will be satisfied using the State Housing Initiatives Partnership (SHIP) program funding and SHIP program income. ESG funds also require a match and AHS anticipates it will be satisfied by the agency that is awarded the funding and implement the activity, as well as with CDBG program funding, and other State and local private resources. Other State funding programs, including Tax Credits will also be used to leverage HOME and SHIP projects when available.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Florida Statutes Section 125.379, Disposition of County property for affordable housing, requires that counties create an inventory list of real property with fee simple title appropriate for affordable housing. In compliance with the statute, Hillsborough County maintains the inventory of County-owned surplus land that are potential properties for the development of permanent affordable housing and makes lots available to non-profit housing organizations for construction of affordable housing. Currently, there are 23 available infill/vacant lots.

# Annual Goals and Objectives

## AP-20 Annual Goals and Objectives

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Infrastructure Improvements	2021	2022	Non-Housing Community Development	Hillsborough County Plant City Temple Terrace	Public Facilities Improvements	CDBG: \$583,183	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 7,491 Persons Assisted
2	Public Facilities and Improvements	2021	2022	Non-Housing Community Development	Hillsborough County Plant City Temple Terrace	Public Facilities and Improvements	CDBG: \$4,375,635	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 889 Persons Assisted  Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 70 Households Assisted
3	Public Services	2021	2022	Non-Housing Community Development	Hillsborough County Plant City Temple Terrace	Homeless Services Public Services	CDBG: \$1,073,752	Public service activities other than Low/Moderate Income Housing Benefit: 527 Persons Assisted
4	Multifamily Housing	2021	2022	Affordable Housing	Hillsborough County Plant City Temple Terrace	Affordable Housing	HOME: \$TBD	Rental units constructed: ___ Household Housing Unit Rental units rehabilitated: ___ Household Housing Unit
5	Single Family Housing	2021	2022	Affordable Housing	Hillsborough County Plant City Temple Terrace	Affordable Housing	HOME: \$1,563,738	Homeowner Housing Added: 43 Household Housing Unit

<b>6</b>	Down Payment Assistance	2021	2022	Affordable Housing	Hillsborough County Plant City Temple Terrace	Affordable Housing	HOME: \$TBD	Direct Financial Assistance to Homebuyers: ____ Households Assisted
<b>7</b>	Homeless Prevention	2021	2022	Homeless	Hillsborough County Plant City Temple Terrace	Homeless Services	ESG: \$574,807	Tenant-based rental assistance/Rapid Rehousing: 38 Households Assisted
<b>8</b>	Program Administration	2021	2022	Administration	Hillsborough County Plant City Temple Terrace	Affordable Housing Homeless Services Infrastructure Improvements Public Facilities Improvements Public Services	CDBG: \$1,500,643 HOME: \$286,250 ESG: \$46,606 HOME ARP: \$1,556,179	Other: 1 Other
<b>9</b>	Production and Preservation of Affordable Housing and Supportive Services	2021	2022	Affordable Housing	Hillsborough County Plant City Temple Terrace	Affordable Housing	HOME ARP: \$8,968,352	

**Table 53 – Goals Summary**



## Goal Descriptions

1	<b>Goal Name</b>	Infrastructure Improvements
	<b>Goal Description</b>	Provision of infrastructure improvements.
2	<b>Goal Name</b>	Public Facilities and Improvements
	<b>Goal Description</b>	Create a suitable living environment by addressing essential public facility improvements.
3	<b>Goal Name</b>	Public Services
	<b>Goal Description</b>	Public services for unincorporated Hillsborough County, City of Temple Terrace and City of Plant City will serve low- and moderate-income persons including homeless services, childcare services, health care services, employment training services, senior services, handicapped services, legal services, youth services, housing counseling services, domestic violence services, substance abuse services.
4	<b>Goal Name</b>	Multifamily Housing
	<b>Goal Description</b>	Hillsborough County will provide HOME funds to qualified CHDO's and eligible developers to increase the inventory of affordable rental housing through acquisition, rehabilitation, and new construction.
5	<b>Goal Name</b>	Single Family Housing
	<b>Goal Description</b>	Hillsborough County will provide HOME funds to qualified CHDO's and eligible developers to support homebuyer activities through the acquisition, rehabilitation, and new construction of affordable housing.

6	<b>Goal Name</b>	Down Payment Assistance
	<b>Goal Description</b>	Hillsborough County will provide funding to assist LMI households with down payment and closing costs.
7	<b>Goal Name</b>	Homeless Prevention
	<b>Goal Description</b>	Hillsborough County will provide ESG funding for programs including case management, supportive services, emergency short-term and rapid re-housing activities, homeless prevention, ESG data collection and other ESG program activities.
8	<b>Goal Name</b>	Program Administration
	<b>Goal Description</b>	Funds will be used for the administration and implementation of the CDBG, HOME, and ESG programs.
9	<b>Goal Name</b>	Production and Preservation of Affordable Housing and Supportive Services
	<b>Goal Description</b>	Hillsborough County will provide HOME-ARP funding to address the housing and service needs of the County's most vulnerable populations.

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

Hillsborough County will undertake various projects during the 2021-2022 program year focused on providing decent affordable housing and creating a suitable living environment for residents. The County will utilize their CDBG, HOME, and ESG grant allocations to carry out activities intended to address priority needs in the community and ensure the greatest impact to beneficiaries. Hillsborough County anticipates awarding CDBG and HOME funds to local non-profit organizations to provide housing and community development services to the residents of Hillsborough County through a variety of projects from each eligible program category.

#### Projects

#	Project Name
1	CDBG Administration 2021
2	CDBG Public Services
3	CDBG Public Facilities & Infrastructure
4	HOME Administration 2021
5	ESG21 Hillsborough County
6	HOME/CHDO Homebuyer Activity – New Construction
7	HOME-ARP21 Hillsborough County

Table 54 – Project Information

#### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Hillsborough County’s funding priorities are the same as those outlined in the Strategic Plan. Funding is prioritized for projects that have a “High” need as supported by data in the Needs Assessment and Market Analysis, local reports/studies, surveys, and local knowledge of residents, and other stakeholders. AHS conducted an annual procurement request for CDBG and HOME applications to determine which public services, public facility, and housing projects will receive funding during program year 2021. The projects were selected based on an evaluation process in accordance with their consistency with the priority needs and goals, the agencies performance capacity, the project timeline and financial capacity.

## AP-38 Project Summary

### Project Summary Information

1	<b>Project Name</b>	CDBG Administration 2021
	<b>Target Area</b>	Hillsborough County Plant City Temple Terrace
	<b>Goals Supported</b>	Program Administration
	<b>Needs Addressed</b>	Affordable Housing Homeless Services Public Services Public Facilities Improvements Infrastructure Improvements
	<b>Funding</b>	CDBG: \$1,500,643
	<b>Description</b>	Administration of the 2021 CDBG Program
	<b>Target Date</b>	9/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	601 E. Kennedy Blvd, 24th Floor, Tampa, Florida
	<b>Planned Activities</b>	Eligible Activities for Administration of the CDBG Program
2	<b>Project Name</b>	CDBG Public Services
	<b>Target Area</b>	Hillsborough County Plant City Temple Terrace
	<b>Goals Supported</b>	Public Services
	<b>Needs Addressed</b>	Public Services
	<b>Funding</b>	CDBG: \$1,073,752

	<b>Description</b>	Public services for unincorporated Hillsborough County, City of Temple Terrace and City of Plant City that will serve low- and moderate-income persons including homeless services, child care services, health care services, employment training services, senior services, handicapped services, legal services, youth services, housing counseling services, domestic violence services, substance abuse services.
	<b>Target Date</b>	9/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Public service activities 527 LMI Non-Housing Benefit
	<b>Location Description</b>	Unincorporated Hillsborough County Temple Terrace Plant City
	<b>Planned Activities</b>	Planned CDBG Program activities include: Lighthouse for the Blind & Low Vision \$100,000 Seniors in Service of Tampa Bay \$167,762 Metropolitan Ministries \$171,400 MacDonald Training Center \$184,590 Mary & Martha House \$100,000 Tampa Hillsborough Homeless Initiative \$350,000
<b>3</b>	<b>Project Name</b>	CDBG Public Facilities & Infrastructure
	<b>Target Area</b>	Hillsborough County Plant City Temple Terrace
	<b>Goals Supported</b>	Infrastructure Improvements Public Facilities and Improvements Countywide Infrastructure Improvements
	<b>Needs Addressed</b>	Public Facilities Improvements Infrastructure Improvements
	<b>Funding</b>	CDBG: \$4,958,818
	<b>Description</b>	Hillsborough County will use CDBG funding to improve the public infrastructure. Funds will also be used to improve public facilities.
	<b>Target Date</b>	9/30/2022

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Public Facility or Infrastructure activities other than housing benefit: 8,380 LMI persons  Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 70 Households Assisted
	<b>Location Description</b>	Unincorporated Hillsborough County; Temple Terrace; Plant City
	<b>Planned Activities</b>	Public Facility and Infrastructure Improvements activities include:  <b>Public Facilities:</b>  DACCO Behavioral Health \$334,586 Life Concepts, Inc. \$322,107 New Life Village \$341,120 Sunrise Community, Inc. \$740,473 Children’s Home Network, Inc. \$573,408 A Kid’s Place \$304,773 Friends of Joshua House Foundation \$336,622.26 TBD & Program Income Estimate: \$107,546  <b>Public Infrastructure:</b>  Temple Terrace \$255,101 Plant City \$328,082  <b>Public Facilities &amp; Housing:</b>  Florida Home Partnership – Service supporting Homebuyer activities - \$315,000 East Tampa Business & Civic Assoc – Reno \$1,000,000
4	<b>Project Name</b>	HOME Administration 2021
	<b>Target Area</b>	Hillsborough County Plant City Temple Terrace
	<b>Goals Supported</b>	Program Administration
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$286,250
	<b>Description</b>	Hillsborough County will use HOME funding for the administration of the 2021 HOME program.
	<b>Target Date</b>	9/30/2022

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	N/A
	<b>Location Description</b>	601 E. Kennedy Blvd., Tampa, Florida
	<b>Planned Activities</b>	HOME Program Administration
5	<b>Project Name</b>	ESG21 Hillsborough County
	<b>Target Area</b>	Hillsborough County Plant City Temple Terrace
	<b>Goals Supported</b>	Homelessness Program Administration
	<b>Needs Addressed</b>	Homeless Services
	<b>Funding</b>	ESG: \$621,413
	<b>Description</b>	Hillsborough County will provide ESG funding for programs including case management, supportive services, emergency short-term and rapid re-housing activities, homeless prevention, ESG data collection and other ESG program activities.
	<b>Target Date</b>	9/30/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	38 persons
	<b>Location Description</b>	Unincorporated Hillsborough County; Temple Terrace; Plant City
	<b>Planned Activities</b>	Short- and medium-term case management and supportive services to assist in the rapid rehousing of the homeless. Emergency Shelter and homeless services. Administration of the ESG program.
6	<b>Project Name</b>	HOME/CHDO Homebuyer Activities - New Construction
	<b>Target Area</b>	Hillsborough County Plant City Temple Terrace
	<b>Goals Supported</b>	Single Family Housing Multifamily Housing

	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$2,726,249
	<b>Description</b>	Hillsborough County will provide a minimum of 15% of the HOME allocation to a qualified CHDO to support development and rehabilitation of affordable housing opportunities.
	<b>Target Date</b>	9/30/2026
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	43 LMI Households
	<b>Location Description</b>	Unincorporated Hillsborough County; Temple Terrace; Plant City
	<b>Planned Activities</b>	Florida Home Partnership CHDO-Wimauma SF Housing Dev. 38 Units \$1,008,778 Habitat for Humanity Acquisition 5 Units \$554,960 TBD: \$1,012,511 TBD: Program Income Estimate \$150,000
<b>7</b>	<b>Project Name</b>	HOME-ARP21 Hillsborough County
	<b>Target Area</b>	Hillsborough County Plant City Temple Terrace
	<b>Goals Supported</b>	Production and Preservation of AH and Supportive Services Single Family Housing Multifamily Housing Program Administration
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME ARP: \$10,524,531
	<b>Description</b>	Hillsborough County will provide HOME-ARP funding to address the housing and service needs of the County's most vulnerable populations.
	<b>Target Date</b>	9/30/2025



<b>Estimate the number and type of families that will benefit from the proposed activities</b>	LMI Households
<b>Location Description</b>	Unincorporated Hillsborough County; Temple Terrace; Plant City
<b>Planned Activities</b>	TBD

## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Hillsborough County will allocate federal funding on a countywide basis for the 2021 program year. All projects included in this Annual Action Plan will benefit all low- and-moderate income residents throughout the County. Hillsborough County includes two municipalities located in the unincorporated county boundaries, City of Plant City and the City of Temple Terrace. All municipalities and neighborhoods receiving federal funds for area benefit will be primarily residential and will be surveyed to ensure that there are 51% or more low to moderate income households benefitting from the housing, public services and facilities provided with federal funding.

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
Hillsborough County	100

**Table 55 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

Hillsborough County adheres to all program-specific eligibility requirements when allocating funds. Priorities for allocation of funding have been established through a combination of public feedback, needs analysis, internal and stakeholder feedback and opportunities for leveraging. Hillsborough County conducted a Solicitation of Applications process for projects that correspond with the needs and goals identified in the Consolidated Plan and were selected based on a formal evaluation and scoring process. All the proposed Action Plan projects will serve very low-, low-, and moderate-income persons and households.

## Affordable Housing

### AP-55 Affordable Housing – 91.220(g)

#### Introduction

In PY 2021-2022 Hillsborough County will support affordable housing through its CDBG, HOME, and ESG programs by funding activities including:

<b>One Year Goals for the Number of Households to be Supported</b>	
Homeless	38
Non-Homeless	43
Special-Needs	0
Total	81

**Table 56 - One Year Goals for Affordable Housing by Support Requirement**

<b>One Year Goals for the Number of Households Supported Through</b>	
Rental Assistance	38
The Production of New Units	43
Rehab of Existing Units	0
Acquisition of Existing Units	0
Total	81

**Table 57 - One Year Goals for Affordable Housing by Support Type**

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

This section of the Annual Action Plan describes the actions Hillsborough County will take during program year 2021-2022 to address the needs of public housing residents. Hillsborough County has two public housing authorities, the Tampa Housing Authority and the Plant City Housing Authority. The housing authorities own and operate public housing units and manage housing choice vouchers. Combined they provide 11,684 affordable housing units. Over 11,000 units can be attributed to the Tampa Housing Authority. This includes 661 public housing units, 1,601 RAD units, 661 project-based vouchers, 6,681 tenant-based vouchers, and 1,690 special purpose vouchers. Another 387 units can be attributed to the Plant City Housing Authority – 200 public housing units and 187 tenant-based vouchers.

### **Actions planned during the next year to address the needs to public housing**

The Tampa Housing Authority and Plant City Housing Authority work directly with very low- and low-income residents in need of public and assisted housing services. Both housing authorities manage and operate public and assisted housing programs that provide housing and supportive services to these residents. The Hillsborough County Affordable Housing Services Department consult with each housing authority on an ongoing basis and will work in partnership throughout the 2021 program year to provide any support necessary to increase affordable housing opportunities.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

THA encourages resident involvement in management through participation in advisory boards. THA consults with the Resident Advisory Board on the needs of public housing residents to aid in the development of goals and strategies to address those needs. THA also administers the Family Self-Sufficiency program to increase resident involvement, promote self-sufficiency and less dependence on public housing assistance to improve the living environment of low-income families. Family Self-Sufficiency (FSS) is a HUD program that encourages the Housing Authority to work with agencies, schools, businesses, and other local partners to develop a comprehensive program that gives participating FSS family members the skills and experience to enable them to obtain employment and increase their earned income to achieve economic independence. As of December 2020, there have been 365 Section 8 participants in THA's FSS program.

The FSS program operates with Contract of Participation between the family and the Housing Authority that specifies the rights and responsibilities of both parties. The FSS contract is generally 5 years, but it may be extended for another 2 years by the Housing Authority for good

cause. An Individualized Training and Services Plan is then developed, which outlines the long-term goals, steps the family needs to take, and services and resources the family may need access to in order to achieve the goals and become self-sufficient. An interest-bearing escrow account is then established by the Housing Authority for each participating family. Any increase in the family's rent as a result of increased earned income during the family's participation in the program results in a credit to the family's escrow account. Once a family graduates from the program, they may access the escrow account and use the money earned for any purpose.

**If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Neither the Tampa Housing Authority nor the Plant City Housing Authority are designated as troubled. According to HUD's Inventory Management System (IMS)/PIH Information Center (PIC) public housing profile, both public housing authorities are designated as high performers.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

During this Consolidated Planning period, Hillsborough County, in coordination with the Tampa Hillsborough Homeless Initiative (THHI), Hillsborough County Homeless Services Department, Hillsborough County Affordable Housing Services, and local non-profit housing and supportive services providers aim to carry out the following goals and objectives to assist persons experiencing homelessness and non-homeless persons with special needs. THHI's strategic plan to end homelessness incorporates the need to identify and address root causes of homelessness which may include lack of affordable housing, poverty, mental illness, unemployment, low wages, and substance abuse, requiring the collaboration among various service systems to best support persons with service needs to obtain and maintain permanent, independent living.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The Tampa Hillsborough Homeless Initiative (THHI) Continuum of Care (CoC) employs several strategies to engage with persons experiencing homelessness, and further target those who remain unsheltered. Executing the annual Point in Time Count, THHI surveys, assesses, and analyzes individuals and families located in unsheltered locations as well as in Emergency Shelter, Transitional Housing, and Safe Haven across Hillsborough County. The assessment allows THHI, its network of direct service providers, and volunteers to evaluate causes of homelessness and individual/household characteristics that are needed to support persons to end their homeless episode. This data collected through the Point in Time Count is an essential element used to determine needs and develop strategies for this five-year Consolidated Planning period.

THHI has incorporated a Hot Spot Mobile Outreach strategy which is accomplished through collaboration with housing services providers and the Street Outreach Teams, transitioning from provision of only basic services to housing-focused outreach. Intentionally targeting areas experiencing higher rates of homelessness comprised of persons who are unsheltered, THHI intends to serve 200 people by establishing mobile command centers at hot spots at two locations per month. The anticipated cost of this activity is \$250,000 which includes hotel vouchers, the mobile command center, and coordinated entry specialists.

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Working in collaboration with Hillsborough County Homeless Services, THHI and the network of homeless service providers work with persons in Emergency Shelter and Transitional

Housing throughout the jurisdiction to offer housing resources and supportive services to individuals and families experiencing homelessness. The goal of quickly transitioning these households into permanent housing and out of the housing crisis response system. Reported to the US Department of Housing and Urban Development, FL-501 Tampa/Hillsborough County Continuum of Care currently provides 800 Emergency Shelter beds, 291 Transitional housing beds, and 15 Safe Haven beds which are operated by local homeless service provider agencies.

THHI's fourth strategy identified in their plan to end homelessness within the jurisdiction is to provide a rapid exit from Emergency Shelters to permanent housing for persons who need minimal assistance to become stably housed. Rapid exit is an on-going strategy based on funding availability and anticipates serving 500 people and will cost an estimated \$2,000,000 funded by local, state, and federal dollars.

Hillsborough County, through the Affordable Housing Services and Homeless Services Departments, will continue working in collaboration with THHI to support the needs of persons experiencing homelessness by providing funding for evidence-based interventions and services implemented by the Continuum of Care's network of service providers.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

Tampa Hillsborough Homeless Initiative (THHI), between June 2019 and December 2020, planned to house 560 persons experiencing homelessness within 560 days, further emphasizing the Housing First philosophy and streamlined VI-Service Prioritization Decision Assistance Tool (VI-SPDAT) assessment applied across the Continuum of Care. In addition to the Rapid Exit strategy listed above, THHI implemented a Speed Leasing strategy which formalized a matchmaking process, providing financial incentives to landlords who rent to persons with housing barriers. In this one-day events, landlords screen potential tenants and service organizations provide the short to medium term rental and utility assistance needed for securing housing. Taking place quarterly, THHI proposed to serve 90 households, comprised of 270 people, totaling \$45,000 for leasing incentives, and financial expenses of \$250 for move-in and \$250 after six months.

Operation: REVEILLE is a housing first initiative for veterans who are disabled that incorporates Rapid Re-housing paired with supportive services through a robust and program specific system of care to prevent and end homelessness among veterans. THHI, in partnership with local, state,

regional, and national partners, links veterans experiencing homelessness with a fully furnished house. Operation: REVEILLE serves 75 veterans among 50 households, taking place annually on Veteran's Day, and costs \$250,000 of mostly corporate donations for furniture, security/utility deposits, food, household supplies.

The Community-wide Affordable Supportive Housing (CASH) Program is a THHI strategy to increase access to housing for persons emerging from homelessness who are unlikely to obtain and maintain housing without assistance. The four components of the CASH Program are:

1. Developer Incentive
2. Risk Mitigation
3. Set Aside Units
4. Rental Gap Incentive

The CASH Program will make 150 units available to persons exiting homelessness. This will serve 150 people, targeting persons who are unsheltered and experiencing chronic homelessness. The \$3,000,000 cost of the program will be on-going and contingent on the RFP process.

There are 760 Rapid Re-housing, 1,499 Permanent Supportive Housing (PSH), and 371 Other Permanent Housing beds across the Continuum. Community partners that are part of the CoC's network administer these permanent housing interventions and provide support services that serve persons experiencing homelessness. There are 293 beds dedicated to persons who are chronically homeless and are served by local organizations including ACTS, Grace Point, Volunteers of America, Hillsborough County, Tampa Crossroads, Metropolitan Ministries, and Tampa Housing Authority. Committed to the CoC's prioritization process, CoC-funded agencies give priority to persons with the highest acuity and longest homeless histories when filling vacancies of PSH beds. Persons experiencing chronic homelessness are selected from the centralized wait list and referred in accordance with the written standards. To further support identifying and housing persons experiencing chronic homelessness, THHI's initiative, the Beginning of the End to Abolish Chronic Homelessness (B.E.A.C.H.) House is developed to provide housing to the most vulnerable individuals who, but for the supports related to a mental or physical disability, would remain living in a place not meant for human habitation. The B.E.A.C.H. House serves 45 individuals, targeted persons with a disability who are chronically homeless. The anticipated cost for the construction and annual operations totals \$11 million (\$9 million for construction of three communal living homes and \$2 million for operations and case management services).

Housing is Healthcare, which is the seventh goal within THHI's plan to end homelessness, is a collaboration of housing and health care for residents experiencing chronic homelessness through a partnership with Hillsborough County Healthcare Plan. This strategy is anticipated



to increase HUD permanent housing vouchers by 40%. The initiative intends to serve 120 persons with disabilities who are experiencing homelessness and will cost \$3 million annually. Increasing access to health care and community based services, formerly homeless persons will receive the financial assistance and supportive services needed to help them obtain and retain their housing, preventing returns to homelessness. This effort incorporates Federally Qualified Health Centers, Tampa Family Health Center and Sun Coast Community Health Care, and other network providers of the Hillsborough County Health Care Plan.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

Tampa Hillsborough Homeless Initiative (THHI), in partnership with the State Attorney's Office 13<sup>th</sup> Judicial Court and the Hillsborough County Commission on the Status of Women conducted the first Hillsborough County Expungement Clinic in September 2018. The clinic offered County residents charged with a crime the opportunity to have one criminal record sealed or expunged. To date, over 300 people have been assisted. As part of the plan to end homelessness, THHI proposes to serve an additional 900 people through nine clinics on a bi-monthly basis, costing \$70,000 for 900 application fees.

Coordinating among various community organizations, THHI is implementing the Second Change Re-Entry Job Fair. The job fair focuses on providing employment opportunities for persons with criminal records who are experiencing homelessness or recently emerging from homelessness. Employers with job openings are featured to help support persons with employment barriers due to their criminal record. The job fair intends to serve 600 ex-offenders who are seeking employment through three events with a total cost of \$10,000.

Case management and housing stabilization programs are offered to low-income residents within the jurisdiction through the Hillsborough County Social Services Department. Hillsborough County's most vulnerable citizens can access services that support basic needs, financial assistance for utilities, Adult Education and Training (GED, Technical Training), Homeless Prevention Rental Assistance, youth development opportunities (Scholarships, College Prep, Year Round Youth Engagement), disaster assistance, and other programs and services. The programs and services are provided at five (5) Community Resource Centers that are strategically located throughout Hillsborough County.

## **Discussion**

Hillsborough County continues to support preventing and ending homelessness within the jurisdiction through intensive coordination with the Tampa Hillsborough Homeless Initiative Lead Agency and the network of direct service providing organizations. The Continuum of Care (CoC), with the support of the County, strategically supports the needs of persons experiencing homelessness and persons with special needs. The jurisdiction will continue to support the most vulnerable, at-risk community members through housing and supportive services. Hillsborough County, in consultation with THHI, will use its ESG allocation to provide rapid re-housing and homeless prevention services. The County will dedicate funding to households who are experiencing or at imminent risk of becoming homeless.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

Affordable housing is a growing concern at the federal, state and local levels. Housing affordability has become an important public policy issue, as home ownership is directly related to increased individual and social benefits including better health and education. Housing prices, household incomes, and mortgage rates are primary determinants of housing affordability.

Government regulations including land use/zoning codes and building codes adopted by a jurisdiction have the potential to impact the cost of housing and limit the supply of affordable housing. Hillsborough County recognizes that there can be institutional, regulatory, or policy barriers to development and promotion of access to affordable housing. Some of these barriers are at the discretion of County policymakers, including the permitting, zoning, and housing & community development offices. The following barriers may impact the development of affordable housing:

- Development approvals process. The development approval process can be time- and resource-intensive, particularly for developers of affordable housing.
- Density restrictions. Depending on the maximum allowable density in any given zoning category, higher density housing developments may be prohibited. Higher density housing is typically able to absorb more income-restricted housing and still maintain profitability for the developer, in addition to naturally enhancing the availability of housing overall in the County.
- Parking and setback requirements. Depending on the restrictions of parking and setbacks in the local land use code and comprehensive plan, these requirements may prohibit development of affordable housing.
- Affordable housing accessible to transit. Low-income households are more likely to depend on public transportation as a means of mobility. A lack of affordable housing near public transportation networks places an inherent restriction on a family's ability to reasonably access housing.
- Not In My Back Yard (NIMBY) Syndrome. The social and financial stigma of affordable housing can lead to significant resistance from surrounding properties.

Hillsborough County also develops an Analysis of Impediments to Fair Housing Choice (AI) to identify impediments or barriers to fair housing choice and create actions toward the resolution of the barriers. While housing affordability is not a fair housing issue per se, when persons within

the Federal protected classes (including age, race, color, religion, ethnicity, sex, marital status, disability, familial status, military status and sexual orientation) are disproportionately impacted by housing affordability, then, the lack of affordable housing becomes an impediment to fair housing. Lack of available, affordable and accessible housing is often one of the most significant and frequently cited barriers to fair housing choice. The County's most recent Analysis of Impediments identified the following impediments to fair housing choice:

- Lack of affordable housing units in a range of sizes within high opportunity areas and R/ECAPs;
- Lack of affordable, accessible housing in integrated settings for persons with disabilities including individuals who need supportive services;
- Limited access to opportunity for persons residing in R/ECAPs or low opportunity areas;
- Limited homeownership opportunities and unequal access to credit and financial services for minorities and low-and moderate-income persons;
- Lack of awareness of Federal, state, and local fair housing laws and practices;
- Limited potential for minorities, persons with disabilities, and other protected groups to move to areas of high opportunity; and
- Lack of public and private investment in specific neighborhoods to address disparities in housing, proficient schools, employment opportunities, and services.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment.**

To combat barriers to affordable housing, the County adopted an Affordable Housing Incentive Plan as part of their Local Housing Assistance Plan (LHAP). The SHIP program requires that the County adopt two incentives – expedited permitting for affordable housing projects and the regular review of regulatory actions that may impact the cost of housing. In addition, the County also adopted other incentives including: 1) modification of impact fees; 2) flexibility in densities; 3) reservation of infrastructure capacity; 4) allowance of accessory units; 5) reduction of parking and setbacks; 6) flexible lot configurations; 7) modification of street requirements; 8) inventory of locally owned public lands; and 9) support of development near transportation and employment.

In 2019, the County adopted the HOPE Affordable Housing Act ordinance. Under the ordinance the Hillsborough County Local Affordable Housing Fund Program (the "Program") was established. The ordinance directed the establishment of an Affordable Housing Trust Fund. The County must submit a biennial Plan providing guidance on the use of resources to achieve the following goals: 1) to increase the number of affordable housing units for low income persons while increasing opportunities for persons living in affordable housing; 2) expand production of and preserve affordable housing while leveraging other public and private funding; and 3) support the Housing Element of Hillsborough County's Comprehensive Plan, further the goals of the LHAP, and the Consolidated Plan to expand the economic impact.

The current Housing Element outlines three goals: 1) The Affordable Housing Task Force's Statement of Principles and Recommendations are to continue to be studied and implemented through amendments to the Housing Element; 2) Promote and assist in the provision of an ample housing supply, within a broad range of types and price levels; and 3) Promote the redevelopment, and rehabilitation of existing housing and neighborhoods.

The County's Regional Analysis of Impediments identified seven goals in support of efforts to mitigate barriers to fair and affordable housing including goals aimed to increase the production of affordable housing, increase the number of accessible units; increase access to opportunity for low-income persons, increase homeownership opportunities, and encourage public and private investment.

The County's Affordable Housing Services Department also administers a down-payment assistance program and home rehabilitation program.

## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

Hillsborough County recognizes that the needs of its residents extend beyond housing and infrastructure. These needs include reducing lead-based paint hazards, reducing poverty, developing institutional structures, and enhancing coordination between public and private social service agencies. The following is a list of actions that the County intends to implement over the next fiscal year to achieve success in addressing the housing and community development needs of low to moderate income residents.

### **Actions planned to address obstacles to meeting underserved needs.**

There are various elements that produce obstacles to meeting need within the community. The primary obstacle to meeting underserved needs is sufficient resources to meet the needs identified in the outreach conducted for this Action Plan. Addressing all housing, homeless, and community developments needs is a difficult task due to lack of funding. The County utilizes all possible resources and endeavors to secure additional private and public sources of financing over the course of the program year to meet underserved needs.

The Hillsborough County Affordable Housing Services Department will continue working with other internal government departments, as well as other public institutions and local non-profit service provider organizations to expand services and leverage federal, state and local funding in order to address the underserved needs not addressed during this fiscal year.

### **Actions planned to foster and maintain affordable housing.**

Hillsborough County will continue efforts of fostering and maintaining existing and new affordable housing by working with local CHDOs and developers to expand and increase affordable housing opportunities throughout the county. Hillsborough County will continue to allocate federal funding through the CDBG, HOME, and ESG programs toward housing projects this fiscal year in order to rehabilitate and construct new affordable housing opportunities and prevent homelessness.

### **Actions planned to reduce lead-based paint hazards.**

Housing projects funded through the CDBG or the HOME Program will comply with HUD's "Requirements for Notification, Evaluation and Reduction of Lead-Based Paint Hazards in Federally Owned Residential Property and Housing Receiving Federal Assistance" effective on September 15, 2000. All pre-1978 federally funded projects supported by Hillsborough County will undergo a visual assessment of interior and exterior painted surfaces to identify damaged or defective surfaces; conduct lead-based paint inspections in accordance with the "Residential

Lead-Based Hazard Reduction Act of 1992” (Title X, Housing and Community Development Act of 1992); and submit paint sample(s) from defective surfaces. Visual assessments may be performed by Hillsborough County staff personnel; however, inspections, risk assessments, and sampling will be performed by a United States Environmental Protection Agency (EPA)- licensed, lead-based paint inspector and/or risk assessor certified to work in Florida.

In addition, all contracts and agreements executed by the County for the implementation of programs or projects where federal funding will be utilized contain lead-based paint requirements.

**Actions planned to reduce the number of poverty-level families.**

The County will work towards reducing the number of families living at or below the poverty level between Program Year 2021-2025 by utilizing CDBG, HOME, ESG, and local funds for public service activities that foster self-sufficiency, in conjunction with the provision of affordable permanent housing and emergency shelter. Hillsborough County will continue to work closely with service groups within the CoC, faith-based and community-based organizations, and non-profit organizations to serve area residents and provide opportunities to those in need.

While the County cannot directly impact the incomes of persons at or below the poverty level, it will maximize the amount of assistance they receive to the extent allowed by available funding. The County will continue to work towards reducing the costs of affordable housing and increasing the services and economic opportunities available to persons in poverty, thereby stabilizing their situations to the greatest extent possible.

Hillsborough County’s anti-poverty strategy centers on the priority needs outlined in section SP25 Priority Needs section of this Strategic Plan. Those priority needs include Affordable Housing, Homeless Services, Public Services, Public Facilities Improvements, Infrastructure Improvements, and Economic Development.

**Actions planned to develop institutional structure.**

The Hillsborough County Affordable Housing Services Department serves as the lead entity in carrying out the Consolidated Plan along with various public, private, and non-profit agencies. The County has developed sufficient capabilities for implementing and administering programs in house and continues to foster agency coordination. Collaboration between local, county, and state agencies is important in successfully carrying out the goals and objectives identified in the Consolidated Plan and addressing community needs.

Structured service delivery systems are critical to the long-term success of community development efforts in the County. These systems assist in proper targeting of resources,

efficient use of those resources, and meaningful change in the number of poverty-level families in the County. Hillsborough County will continue reviewing and assessing the strengths and weaknesses of the current institutional delivery structure to ensure that procedures for allocating funds and the delivery of services are successful and compliant with program regulations.

**Actions planned to enhance coordination between public and private housing and social service agencies.**

Hillsborough County has increased consultation and coordination efforts between public and private housing and social services agencies through public participation opportunities such as public meetings and workshops that encourage connections and joint project opportunities. Through these public engagement opportunities, the County conducts significant outreach to sub-recipients delivering services to the public such as homeless services, youth programs, elderly programs, and special needs services. Hillsborough County will continue to connect and work with non-profit agencies in carrying out Consolidated Plan strategies.

In addition, public and private entities can effectively support the delivery of programs and services by offering additional resources that can be leveraged to supplement existing services or fill in gaps. The County will continue to seek additional funding sources for neighborhood livability and housing investment. The County will partner with lenders, affordable housing developers, and business and economic development organizations when possible. The County will also continue to participate in the Continuum of Care.

Further, the County works very closely with the Tampa Housing Authority and Plant City Housing Authority in providing services for low-income public housing to enhance planning for services. The County coordinates with the housing authorities on evaluation of proposed projects and for the implementation of the Public Housing Strategy in the Consolidated Plan. The County and the housing authorities collaborate when identifying five-year goals and priorities and in making sure that services are delivered successfully.



## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

**Introduction:**

The following is a description of the plans and actions that Hillsborough County will implement during the 2021 program year for each federally funded program in order to remain in compliance with the program specific requirements.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$30,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	0
5. The amount of income from float-funded activities	0
<b>Total Program Income</b>	<b>\$30,000</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

#### HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Hillsborough County, as grantee of the HOME funds, does not intend to use forms of

investment other than those described in Section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Hillsborough County provides HOME subsidy for first time homebuyers. The County utilizes the recapture restrictions to ensure long-term affordability of the assisted property during the prescribed affordability period.

In accordance with HOME rule requirements in Section 92.254, the County places a mortgage and note on each property in the amount of the assistance. Language is included in all contract documents to ensure the recapture of funds and/or affordability periods for homebuyer down payment or project related assistance. Upon the sale or refinancing of property assisted with HOME funds prior to the end of the affordability period, the amount of the direct HOME subsidy will come due and payable.

In the instance of a forgivable loan, the prorated amount will be recaptured. In the instance of a due upon sale loan the full HOME investment will be recaptured. If the net proceeds are not sufficient to recapture the prorated or full HOME investment, plus enable the homeowner to recover the amount of the homeowners' down payment and principal payments made by the owner since purchase, the County will use the following formula to calculate a sharing of the net proceeds. The recapture amount is limited to the net proceeds available from the property sale.

$$\frac{\text{HOME Investment}}{\text{HOME Investment} + \text{Homeowner Investment}} \times \text{Net proceeds} = \text{HOME \$ to be recaptured}$$

HOME Investment + Homeowner Investment

$$\frac{\text{Homeowner Investment}}{\text{HOME Investment} + \text{Homeowner Investment}} \times \text{Net proceeds} = \text{amount to homeowner}$$

HOME Investment + Homeowner Investment

These affordability restrictions may terminate upon foreclosure, default, and/or transfer in lieu of foreclosure.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The County utilizes the recapture restrictions to ensure long-term affordability of the assisted property during the prescribed affordability period.

In accordance with HOME rule requirements in Section 92.254 (a) (4), the County places a

mortgage and note on each property in the amount of the assistance. Language is included in all contract documents to ensure the recapture of funds and/or affordability periods for developer subsidy or project related assistance. Upon the sale or refinancing of property assisted with HOME funds prior to the end of the affordability period, the amount of the direct HOME subsidy will come due and payable.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

Hillsborough County does not plan to use HOME funds for the purpose of refinancing existing debt secured by multi-family housing that is rehabilitated with HOME funds this fiscal year.

**Emergency Solutions Grant (ESG)  
Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

Hillsborough County and the City of Tampa are recipients of ESG funds, and each is responsible for consulting with the CoC in allocating funds for eligible activities, developing performance standards, evaluating outcomes of ESG-assisted projects, analyzing patterns of use, and developing funding, policies, and procedures for the administration of the HMIS.

The ESG provides funding that may be used to: (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) provide support to operate shelters; (4) provide essential services to shelter residents, (5) rapidly re-house homeless individuals and families, and (6) prevent families and individuals from becoming homeless.

All programs are guided by a philosophy which values participant choice and promotes respect between and among organizations' staff and participants. There is an emphasis on diversion to keep persons from entering the homeless system, and rapidly rehousing individuals and families who are experiencing homelessness. The includes implementation of *Housing First*, an approach in which housing is offered to people experiencing homelessness without preconditions (such as sobriety, mental health treatment, or a minimum income threshold) or service participation requirements, and in which rapid placement and stabilization in permanent housing are primary goals. A variety of services delivered to promote housing stability and individual well-being are made available on an as-needed basis. Embracing the concepts of Housing First is a proven approach for ensuring the

community is addressing the needs of our most chronic and vulnerable populations.

For a complete description of the written standards for providing ESG assistance, please see the attached ESG Policies and Procedures.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The CoC is engaged in concerted and comprehensive outreach as part of the coordinated entry process. Outreach efforts strive to divert (convince those living on the streets to reconnect with family, engage in mainstream housing opportunities, or access shared housing resources) from established shelter system, offer available field assistance (Mental Health screening, Physical Health assessment, shelter referral, etc.), and conduct a VI-SPDAT (so that the person or family can be added to the Priority Housing List) so the appropriate service providers can admit them into their program.

The VI-SPDAT (Vulnerability Index Survey) combines the strengths of two widely used existing assessments: Vulnerability Index, developed by Community Solutions, helps determine the chronicity and medical vulnerability of homeless individuals and the Service Prioritization Decision Assistance Tool, developed by OrgCode Consulting, an intake and case management tool based on a wide body of social science research to help service providers allocate resources in a logical, targeted way.) The results of the VI-SPDAT are entered into HMIS and referred to the centralized wait list that is a part of the CI&A System to facilitate prioritization of those with the highest risk/vulnerability score for available resources.

Community partners include those organizations operating permanent supportive housing beds and other support services dedicated for persons who are chronically homeless including ACTS, Grace Point, Volunteers of America, Hillsborough County, Tampa Crossroads, Metropolitan Ministries, and Tampa Housing Authority. All CoC-funded agencies have made a commitment to give priority to a chronically homeless individual or family when filling vacancies and will select from the centralized wait list created as part of the CI&A System those persons with the highest acuity scores.

To ensure integration with health care for the chronically homeless, providers work with the Federally Qualified Health Centers, Tampa Family Health Center and Sun Coast Community Health Care, and other network providers of the Hillsborough County Health Care Plan. Success will be measured by our ability to transform the system to be more responsive to those homeless who are most vulnerable through engaging full participation of community stakeholders, including those who have not typically been involved, and ultimately, ending

chronic homelessness in Hillsborough County, through increased access to housing and the support services needed to ensure long-term housing stability.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The CoC makes sub-awards using open solicitation methods to request proposals, such as outreach to faith-based groups, responsive to public inquiries, letters/emails to CoC members, newspaper notices, announcements at other meetings, and announcements at CoC meetings. The CoC also makes its local competition review, ranking, and selection criteria publicly available by posting RFPs and its New/Renewal Application Process to THHI's website and sent electronically to 1300 emails of persons/organizations interested in homelessness. However, active entities of the CoC will receive priority for any funding opportunity over a nonactive entity and those that demonstrate the willingness to serve populations as prioritized by HUD will receive priority according to its importance as outlined in the NOFA.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The Tampa/Hillsborough County CoC meets the homeless participation requirement of 24 CFR 576.405(a) by establishing the Consumer Advisory CoC committee, which is made up of homeless and formerly homeless individuals to provide input to the CoC related to service delivery.

5. Describe performance standards for evaluating ESG.

Performance Measure 1: CoC entry points have trained staff to prevent homelessness by: referring households to prevention assistance available through the 5 County Community Resource Centers or one of the 10+ projects dedicated to prevention, and/or to assist persons to reconnect with other supports to avoid becoming homeless. Outreach partners also divert persons they encounter that are not yet homeless and also refer to other needed resources, such as employment and healthcare, from which that person may benefit.

Performance Measure 2: Length-of-time (LOT) homeless decreased from 91 to 90 in the most recent year data were collected. The CoC has increased access to programs through a multi-door CE process and increased outreach efforts to quickly identify homeless persons. An effective process for a by-name list (BNL), which originally only encompassed veterans, is now being developed for chronic, unaccompanied youth & families. The 5-year plan calls for the production

of at least 500 units, and homeless preferences in new locally funded housing units; we are working closely with City, County and State government funders and affordable housing developers to achieve this goal as our area's rental market has a vacancy rate of 8.6% which does affect the rate at which persons can be moved out of homelessness. THHI is responsible for overseeing the strategy to reduce first-time homelessness, and the 5-year strategic plan will include strategies to increase prevention assistance in our community.

Performance Measure 3: 92% of persons in all PH projects, except PH-RRH, either remained in permanent housing project or exited to permanent housing. THHI is responsible for overseeing the strategy for the placement in and retention of permanent housing, and is working closely with City, County and State government funders & affordable housing developers to increase the number of available units so that more individuals and families can obtain housing. THHI is responsible for overseeing the strategy to increase the retention and placement into permanent housing. Successful placements and retention are at approximately 92%.

Performance Measure 4: CoC members that are system entry points have trained staff to prevent homelessness, by undertaking efforts to mediate and negotiate payment plans with landlords, and identifying family members willing to assist in keeping the individual or family from returning to homelessness. The CoC also encourages projects to connect participants to mainstream benefit supports needed to increase a participant's housing stability after exit. The CoC's 5-year plan includes the development of processes and tracking through HMIS of exit destinations, housing stability, and returns to homelessness at the project level to augment the system level reports currently available and inform system design.

Performance Measure 5: The CoC has developed a strategy to increase the number SOAR specialists available to the CoC, so that they may connect persons experiencing homelessness to mainstream benefits. In order to assist CoC-funded projects with implementing this strategy, the CoC's Service Delivery Committee is currently working with SOAR professionals to develop a training curriculum for our CoC so that the CoC can sustainably develop and maintain a collection of SOAR specialist to serve persons experiencing homelessness. Several CoC members also provide vocation rehabilitation services in order to connect homeless persons with mainstream employment and income. THHI is responsible for overseeing the strategy to increase job and income growth from employment, non-employment including mainstream benefits.

# Appendix

## Alternate/Local Data Sources

<b>1</b>	<b>Data Source Name</b> U.S. Census Bureau 2015-2019
	<b>List the name of the organization or individual who originated the data set.</b> U.S. Census Bureau 2015-2019 Five Year Estimates
	<b>Provide a brief summary of the data set.</b> The U.S. Census Bureau 2015-2019 Five Year Estimates provides the number of households, with a household income between 0-80% the area median income of Hillsborough County, with children present.
	<b>What was the purpose for developing this data set?</b> The ACS multi-year estimates are more current than Census 2010 data and available for more geographic areas than the ACS 1-Year Estimates, this dataset is one of the most frequently used. Because sampling error is reduced when estimates are collected over a longer period of time, 5-year estimates will be more accurate (but less recent) than 3-year estimates. ACS datasets are published for geographic areas with populations of 20,000 or greater.
	<b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b> The data is for Hillsborough County.
	<b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b> 2015-2019
	<b>What is the status of the data set (complete, in progress, or planned)?</b> Complete
	<b>2</b>
<b>List the name of the organization or individual who originated the data set.</b> Tampa Housing Authority Assisted Housing Department	
<b>Provide a brief summary of the data set.</b> The data from this administrative source describes the current number of assisted housing vouchers, voucher program types, and the types of persons benefitting from the housing voucher programs.	

	<p><b>What was the purpose for developing this data set?</b></p> <p>This data was provided directly by the Tampa Housing Authority Assisted Housing Department reports to ensure the data in Tables 1-4 accurately reflects the number of residents currently benefitting from public/assisted housing programs in Hillsborough County.</p>
	<p><b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b></p> <p>This data reflects the total number of vouchers currently in use in Hillsborough County. This data will include an overlap of residents who live in Tampa, Plant City, Temple Terrace, and the unincorporated areas of the County.</p>
	<p><b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b></p> <p>This report was finalized on December 31, 2015.</p>
	<p><b>What is the status of the data set (complete, in progress, or planned)?</b></p> <p>This data set was completed as of December 31, 2015.</p>
4	<p><b>Data Source Name</b></p> <p>2020 Point-in-Time Count</p>
	<p><b>List the name of the organization or individual who originated the data set.</b></p> <p>The Tampa Hillsborough Homeless Initiative (CoC)</p>
	<p><b>Provide a brief summary of the data set.</b></p> <p>The 2020 Point-in-Time Counts capture data relating to the number and types of homeless people who are sheltered or unsheltered on any given night in Hillsborough County. Including sheltered and unsheltered, individuals, families with children, and unaccompanied youth by gender and racial ethnicity.</p>
	<p><b>What was the purpose for developing this data set?</b></p> <p>To properly reflect the most accurate number of types of homeless individuals and families in Hillsborough County.</p>
	<p><b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b></p> <p>This administrative data includes all of Hillsborough County including Tampa, Plant City, Temple Terrace and other unincorporated areas of the County.</p>
	<p><b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b></p> <p>February 20, 2020</p>
	<p><b>What is the status of the data set (complete, in progress, or planned)?</b></p> <p>The Point-in-Time Counts for 2020 are considered complete.</p>
5	<p><b>Data Source Name</b></p> <p>HUD 2021 FMR and HOME Rents</p>



<p><b>List the name of the organization or individual who originated the data set.</b></p> <p>U.S. Department of Housing and Urban Development (HUD)</p>
<p><b>Provide a brief summary of the data set.</b></p> <p>The data set provides complete documentation of the development of the FY 2021 Fair Market Rents (FMRs) for any area of the country selected by the user. After selecting the desired geography, the user is provided a page containing a summary of how the FY 2021 FMRs were developed and updated starting with the formation of the FMR Areas from the metropolitan Core-Based Statistical Areas (CBSAs) as established by the Office of Management and Budget, the newly available 2017 American Community Survey (ACS) 1 year data and the newly available 2014-2018 5 year data, and updating to FY 2021 including information from local survey data.</p>
<p><b>What was the purpose for developing this data set?</b></p> <p>Fair Market Rents (FMR) are used to determine payment standard amounts for HUD programs. HUD annually estimates FMRs for the Office of Management and Budget (OMB) defined metropolitan areas, some HUD defined subdivisions of OMB metropolitan areas and each nonmetropolitan county.</p> <p>HOME Rent Limits are based on FMRs published by HUD. HOME Rent Limits are set to determine the rent in HOME-assisted rental units and are applicable to new HOME leases.</p>
<p><b>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</b></p> <p>Hillsborough County, FL</p>
<p><b>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</b></p> <p>2021</p>
<p><b>What is the status of the data set (complete, in progress, or planned)?</b></p> <p>Complete</p>